

## Message Text

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70

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 NEA-11 TRSE-00 SAJ-01 CU-04 ACDA-19 OMB-01

NIC-01 AEC-11 DRC-01 /166 W  
----- 049307

R 221614Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 9869

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY COPENHAGEN

AMEMBASSY VIENNA

USMISSION GENEVA

AMEMBASSY MOSCOW

AMEMBASSY WARSAW

USMISSION EC BRUSSELS

USMISSION NATO BRUSSELS

USMISSION BERLIN

C O N F I D E N T I A L BONN 01096

VIENNA FOR MBFR DEL: GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: PFOR, US, GW

SUBJECT: CSCE: FRG/SOVIET DISCUSSION

REF: GENEVA 283

1. DURING VISIT TO BONN OF SOVIET DEPUTY PM NOVIKOV,  
FONOFF POL DIRECTOR VAN WELL MET WITH BONDARENKO OF  
SOVIET FONOFF THIRD EUROPEAN DEPT FOR DISCUSSION OF  
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EAST-WEST ISSUES. THERE WAS A BRIEF EXCHANGE ON

ESTABLISHMENT OF FEDERAL GERMAN ENVIRONMENT OFFICE IN WEST BERLIN WHICH BONDARENKO SAID WOULD CONTRADICT FOUR POWER BERLIN AGREEMENT. AFTER VAN WELL REJECTED THIS ARGUMENT, DISCUSSION TURNED TO CSCE.

2. BONDARENKO REPORTEDLY ASSUMED THE SAME RIGID POSTURE ON CSCE ISSUES ADOPTED BY KOVALEV, TSARAPKIN, AND ZORIN IN OTHER ALLIED CAPITALS. HE WAS PARTICULARLY INFLEXIBLE ON INVIOABILITY OF FRONTIERS, SAYING THIS PRINCIPLE MUST BE FORMULATED "WITH TOTAL CLARITY AND WITHOUT CONNECTION TO PEACEFUL CHANGE." BONDARENKO VOICED RUSSIAN RECOGNITION OF INTERNATIONAL PRACTICE OF PEACEFUL CHANGE AND SAID THIS PRACTICE WOULD NOT BE ALTERED BY CSCE. HOWEVER, PEACEFUL CHANGE COULD NOT BE LINKED TO CSCE FRONTIER PRINCIPLE. VAN WELL REPLIED SIMPLY THAT CSCE FORMULATION ON FRONTIER INVIOABILITY COULD NOT GO BEYOND FRG TREATIES WITH MOSCOW AND WARSAW.

3. BONDARENKO ALSO TOOK STANDARD SOVIET POSITION ON THIRD BASKET, SAYING NO ONE NEED CONVINCE MOSCOW ON NEED FOR MORE INFORMATION AND CONTACTS AS THIS HAD ALWAYS BEEN SOVIET POLICY; BUT INCREASE OF INFO AND CONTACTS COULD NOT CONTRADICT SOVIET CUSTOMS AND LAWS. MOREOVER CERTAIN ASPECTS OF WESTERN EDUCATION, CULTURAL AND TOURIST (I.E. - VISA) SYSTEMS WERE UNNECESSARILY MORE COMPLEX THAN IN USSR.

4. BONDARENKO NEVER MENTIONED THE SUBJECT OF CSCE FOLLOW-UP. GERMANS ASSUME SOVIETS SEEKING, FOR THE TIME BEING, TO AVOID DEMANDEUR POSITION ON THIS ISSUE.  
HILLENBRAND

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
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**Draft Date:** 22 JAN 1974  
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**Disposition Authority:** garlanwa  
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**Disposition Date:** 28 MAY 2004  
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**TAGS:** PFOR, US, GE, CSCE  
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